

Message Text

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ACTION IO-03

INFO OCT-01 SS-14 ISO-00 NEA-06 SCCT-01 INR-07 SSO-00

INRE-00 NSC-05 NSCE-00 EB-03 L-01 ARA-06 EUR-08 EA-06

AF-04 SP-02 CIAE-00 DODE-00 /067 W

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FM AMCONSUL MONTREAL

TO SECSTATE WASHDC IMMEDIATE 5881

C O N F I D E N T I A L MONTREAL 0139

LIMDIS

FROM USREP ICAO

E. O. 11652: GDS

TAGS: PORG, EAIR, ICAO

SUBJ: ICAO - ISRAEL REQUEST FOR COUNCIL CONSIDERATION ONLY
INCIDENTS

REF: MONTREAL 0133

1. ISRAEL HAS NOT YET FILED WORKING PAPER AND SUPPORTING
DOCS. PRES/COUNCIL EXPECTS 3/4 PAGES PLUS ATTACHMENTS WHICH
WILL REQUIRE 3-4 DAYS FOR TRANSLATION AND DISTRIBUTION. HE
ANTICIPATES ALLOWING APPROXIMATELY ONE WEEK TO 10 DAYS AFTER
DISTRIBUTION BEFORE PUTTING ON COUNCIL OB, INDICATING FEB 7
OR 10 MEETING THIS ITEM.

2. USREP RESPECTIFULLY SUGGESTS THAT A HIGHLY CHARGED POLITICAL
DEBATE DURING OPENING WEEK OF COMMITTEE/COUNCIL WILL TAINT
ENTIRE FOUR-MONTH SESSION. SECONDLY, "OUR SIDE" WILL HAVE BROUGHT
THE QUESTION IN (IF RPT IF WE CAN GET IT ON THE WORK PROGRAM
AT ALL, WHICH IS UNLIKELY). THIS WILL MAKE IT EXTREMELY DIFFICULT
TO FORESTALL SUBSEQUENT POLITICAL QUESTIONS FROM OTHER SOURCES.

3. IN DISCUSSION WITH PRES/COUNCIL (REFTEL), HE EXPRESSED
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CONCERN THAT ISRAEL INTENDED FILING EMOTIONALLY CHARGED PAPER

ATTACHING UN POLITICALLY-ORIENTED STATEMENTS WHICH WOULD NOT BE APPRECIATED IN THE ICAO TECHNICAL AVIATION ATMOSPHERE. PRES. EXPRESSED PERSONAL WISH THAT ISRAEL WOULD PLAN TO FILE SIMPLE ONE OR TWO PAGE REQUEST ORIENTED TOWARD AVIATION AND TECHNICAL MEASURES FOR PREVENTING INCIDENTS LIKE ORLY IN THE FUTURE.

4. USREP URGES THAT WE APPROACH ISRAEL IN EFFORT TO HAVE THEM FILE AVIATION RELATED PAPER THAT COULD LEAD TO (A) COUNCIL REQUEST TO SECRETARIAT TO PROVIDE WORKING PAPER ON PROPOSED MEASURES FOR TECHNICAL ANNEXES (INCLUDING ANNEX 17 ON SECURITY) WHICH WOULD PREVENT ORLY-TYPE INCIDENTS; (B) COUNCIL REFERRAL OF MATTER TO COM UNLAWFUL INTERFERENCE FOR ANALYSIS OF ORLY INCIDENTS AND CONSIDERATION PREVENTATIVE MEASURES IN ANNEXES, REPORTING BACK TO COUNCIL. SUCH AN APPROACH COULD MORE LIKELY BE VOTED ON WORK PROGRAM, WOULD ENHANCE ISRAEL'S POSITION IN THESE SUCH MATTERS IN ICAO, AND WOULD LEAD TO POSITIVE, CONSTRUCTIVE CONSIDERATION BASED ON AVIATION SAFETY, AND POSSIBLE NEW SECURITY MEASURES.

5. USREP REQUESTS APPROVAL DISCUSS SUCH APPROACH WITH ISRAEL CONGEN MONTREAL IN SUPPORT OF SIMILAR REPRESENTATIONS BY DEPT TO EMBASSY/WASHINGTON. MUST MOVE RAPIDLY IF ANY INFLUENCE IS BROUGHT TO BEAR ON ISRAEL WORKING PAPERS.
HARPER

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Margaret P. Grafeld
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